

## Barriers and Facilitators to Implementing Harm Reduction Programs in Rural and Underserved U.S. Communities: A Scoping Review

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**Abstract:** Background: Mortality due to overdose is still increasing in the United States (US), and has impacted rural and underserved communities exceptionally. Harm-reduction measures (naloxone distribution and syringe-service programs) have been approved by the country, but in practice, the two spheres are still lagging behind. Purpose: The aim of this scoping review is to summarize the evidence regarding obstacles and opportunities affecting the implementation of harm-reduction programs in communities of the United States with rural and under-served populations. Methods: With the PRISMA-ScR 2020 framework and methodology of Arksey and O'Malley in ground, six databases and grey-literature sources were searched to locate research focusing on the implementation of harm-reduction policies, measures, or access. Information was developed in charts and themed. Results: There were 52 studies that met the inclusion criteria. It was found that there are 5 themes namely: (1) structural and resource barriers; (2) stigma, policy resistance and cultural mistrust; (3) community engagement and peer facilitation; (4) equity and cultural responsiveness; and (5) intersectoral collaboration and innovation. Conclusions: Sustainable funding, policy coherency, design responsive to culture, cross-sector partnerships are all related to the success of its implementation. The incorporation of harm reduction in rural health infrastructure is the ultimate key to equitable overdose-prevention results.

**Keywords:** Harm reduction, rural health, overdose prevention, equity, implementation barriers, underserved communities, policy facilitation.

### INTRODUCTION

The prevalence of substance uses and the mortality rates associated with an overdose is growing across the United States; the prevalence of death rates related to opioid and polysubstance related to overdoses is disproportionately high in rural and underserved populations (Hall, 2024). Synthetic opioids, including fentanyl, have spurred a dramatic rise in overdose deaths between 2020 and 2024 in areas with less access to harm reduction tools and interventions supported by evidence-based research (U.S. ONDCP, 2022).

Harm reduction is a preventive health intervention, which brings the practical approaches to reduce the rates of morbidity and mortality, the use of naloxone, syringe service programs (SSPs), fentanyl test strips, and overdose education (SAMHSA, 2021). It is aimed at reducing the negative impact of substance use without necessarily having to stop using it (WHO, 2023). Although it is based on the principles of public health, human rights, and social justice which highlight the importance of safety, dignity, and agency among people who use drugs (SAMHSA, 2021), they have been more slowly implemented in the rural areas rather than in the urban ones because of factors surrounding infrastructure, political, and sociocultural aspects (Thakrarar *et al.*, 2022; Akiba *et al.*, 2024; Montaque *et al.*, 2022). In the rural and underserved U.S. communities, the

distribution of naloxone, sterile exchange syringes, overdose education, referral to treatment, and peer support locally are common elements of harm reduction (Shelton *et al.*, 2023). Nevertheless, such interventions are associated with challenges such as inadequate healthcare facilities, physical remoteness, and drug use stigma (Walters *et al.*, 2023). These are structural obstacles, which undercut access to life-saving interventions and cause health disparities in marginalized populations, including Black, Indigenous, and rural Hispanic communities.

The necessity to combat these inequities has grown in recent times due to the start of the COVID-19 pandemic, which not only interrupted harm reduction efforts on the national level but also exacerbated substance use vulnerabilities through social isolation and unemployment as well as the presence of mental health stressors (Thakrarar *et al.*, 2022). Nevertheless, although the appreciation of the importance of harm reduction has grown, very little has been discovered regarding the context of implementation in rural and underserved communities, and how the programs can be developed, maintained, and localized.

The aim of the scoping review will be to locate and synthesize the literature on barriers and facilitators to the implementation of the harm reduction programs in rural and underserved

communities in the U.S. in 2020-2025. By doing this, it contributes to evidence based policies, program development, and equity based public health practice. The review adopts a broad perspective of the implementation of harm reduction that is inclusive of the policy formulation, service provision, education and community mobilization. Diverse subpopulations, such as rural college students, Indigenous, and Black or Hispanic groups of people in resource-limited areas are also captured in the analysis. These subgroups are not made in independent form, but as part of a lens to appreciate the difference in access to and results of harm reduction.

## METHODS

### Framework and Methodological Rationale

The review was done in line with the Preferred Reporting Items extension to Scoping Reviews Preferred Reporting Items: PRISMA-ScR 2020, based on the methodological framework initially introduced by Barksey and O'Malley (2005), but revised by the Joanna Briggs Institute (JBI) (Peters *et al.*, 2015). The design selected is the scoping review which will help to focus on the scope and variety of the available literature on the research topic. This method was suitable considering the diversity of intervention models and the contextual differences in different rural and minority-serving environments. To achieve transparency and reproducibility, the review protocol was registered at the Open Science Framework (OSF). The review process took place in six stages by identifying the research question, finding the pertinent studies, selecting studies, charting the data, collating, summarizing, and reporting results, and involving the stakeholders to legitimize the emerging themes (Arksey and O'Malley, 2005; Peters, *et al.*, 2015).

### Research Question

What are the key barriers and facilitators influencing the implementation of harm reduction programs in rural and underserved U.S. communities?

### Information Sources

Literature searches were conducted across six major electronic databases and relevant grey literature sources. They were PubMed, PsycINFO, CINAHL, Scopus, ERIC, and Web of Science.

Grey literature sources included the Substance Abuse and Mental Health Services Administration (SAMHSA), Centers for Disease Control and Prevention (CDC), the Substance Abuse and Mental Health Data Archive (SAMHDA), World Health Organization (WHO) reports, and U.S. state and local public health department websites.

### Search Strategy

Search strings combined keywords and controlled vocabulary terms related to harm reduction, rurality, and underserved populations. A representative PubMed search syntax was: ("harm reduction" OR "overdose prevention" OR "naloxone" OR "fentanyl test strips" OR "safe consumption" OR "syringe service program") AND ("rural" OR "underserved" OR "minority-serving institution" OR "tribal community" OR "community college" OR "rural health") AND ("implementation" OR "barriers" OR "facilitators" OR "access" OR "policy"). All searches were limited to English-language publications and U.S.-based contexts.

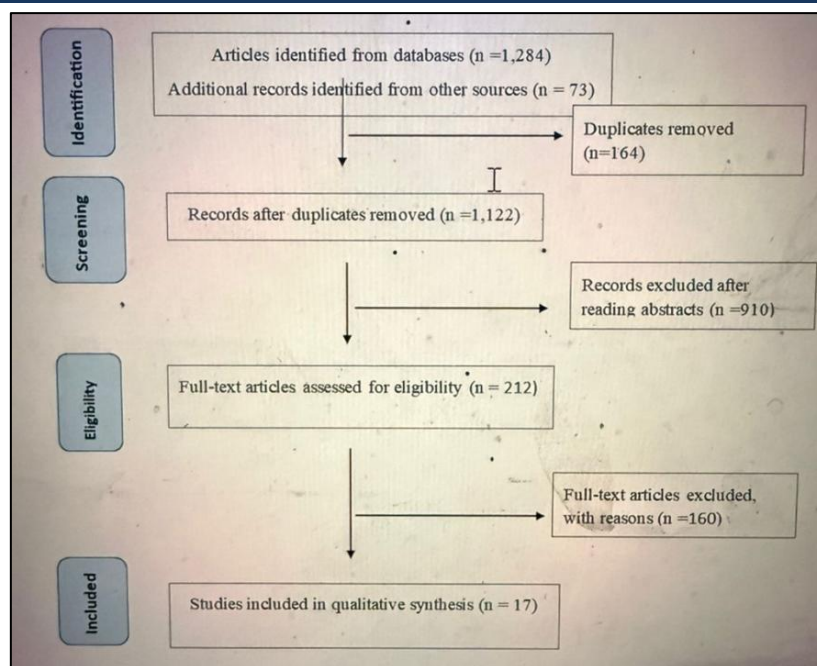
### Eligibility Criteria

The review included peer-reviewed and grey literature published between January 2020 and October 2025 that examined harm reduction implementation, education, access, or policy within rural or underserved U.S. settings, and that discussed barriers or facilitators related to program adoption, sustainability, or equity outcomes across quantitative, qualitative, mixed-methods, or case-study designs. Studies were excluded if they were conducted outside the United States, published before 2020, focused exclusively on urban or clinical populations, or consisted of commentaries, opinion pieces, or theoretical essays without empirical data.

### Study Selection Process

All retrieved citations were exported into EndNote 21 for de-duplication and uploaded into Covidence for systematic screening. Two reviewers independently assessed titles, abstracts, and full-texts according to inclusion and exclusion criteria. Discrepancies were resolved through discussion.

APRISMA-ScR flow diagram was used to document the selection process, including the number of records identified, screened, excluded, and included in the final synthesis.



**Figure 1:** PRISMA Flow diagram showing the article selection process in the study.

**Sources:** Author's Construct 2025.

### Data Synthesis and Thematic Analysis

Data were synthesized using an inductive thematic analysis framework (Braun & Clarke, 2019), integrating both quantitative and qualitative findings. This approach facilitated the identification of recurrent patterns, contextual nuances, and implementation determinants. The findings were organized into five themes, reflecting relevant dimensions of implementation: Structural and resource-related barriers, Sociocultural stigma and policy resistance, Community engagement and local facilitators, Equity and cultural responsiveness, and Intersectoral collaboration and innovation.

## RESULTS

### Overview of Included Studies

17 studies met the inclusion criteria. It included 13 peer-reviewed articles, 4 grey literature reports, and 7 policy documents. Most were published between 2021 and 2024 and primarily used qualitative or mixed-methods designs. Geographic coverage was strongest in the Midwest and Southern United States, with additional studies from Appalachia and tribal communities. Populations studied ranged from people who use drugs and rural college students to healthcare providers and program administrators. Most interventions focused on naloxone distribution, fentanyl test strips, syringe service programs, and community education initiatives.

### Thematic Analysis

Five themes emerged from the data, capturing both barriers and facilitators to harm reduction implementation in rural and underserved settings. Across all themes, barriers primarily were structural limitations, stigma, and policy misalignment, while facilitators centered on community engagement, cross-sector partnerships, and cultural responsiveness. The synthesis highlights both persistent inequities and emerging models of innovation capable of advancing harm reduction in rural and underserved U.S. communities.

### Theme 1: Structural and Resource Barriers

The most common reported barrier to implementation was structural limitations. The articles identified limited funding, shortage of workforce, and inadequate infrastructure as some of the key impediments (Montaque *et al.*, 2022; Thakarar *et al.*, 2022). Rural communities had no clinical/administrative capacity to sustain harm reduction programs after initial grant funding (Jindra, 2025). In the majority of the researches, the respondents reported reliance on temporary funds provided by state health departments or charitable organizations, having little power to keep the staffing or the provision of procurement after the external funding has ceased. Service delivery is also complicated by geographic isolation. The Akiba *et al.* (2024) participants indicated that the clients usually spent more than an hour commuting to obtain harm reduction

services, and transportation was usually unreliable, and telehealth services were scarce. The insufficiency of broadband access in most rural locations limits the outreach, data gathering, and training programs (Hall, 2024). Moreover, the legal ambiguity of syringe exchange programs and fentanyl test strips makes the full implementation of organizations impossible. A number of states still categorize harm reduction materials as paraphernalia, which generates an uneven policy environment to make institutional compliance and liability control difficult (Johnson *et al.*, 2025).

### **Theme 2: Stigma, Policy Resistance, and Cultural Mistrust**

Stigma proved to be a hindrance that worked at individual, community and institutional levels. The participants of Thakarar *et al.*, (2022) explained that harm reduction is generally viewed as a way to permit drug use, particularly in conservative and faith-oriented rural areas.

In the administrative level, the reluctance to act was widespread. The local health departments and universities were often reluctant to implement harm reduction because they were afraid of a backlash within the community or political scandals (Montaque *et al.*, 2022). There was active opposition to the work of a program, particularly syringe exchange and supervised consumption programs, by law enforcement in certain regions. Participation of minority populations was further curtailed by the cultural mistrust that was based on historical inequities and punitive drug policies. The black and Indigenous participants raised concerns of non-cultural consultation and staff representation in the harm reduction services (Walters *et al.*, 2023).

But stigma reduction could occur when the programs took a trauma-informed and culturally responsive approach. Indicatively, Jindra (2025) observed that community advisory boards among the Black and Hispanic rural residents enhanced the level of trust and involvement of the people in the naloxone programs.

### **Theme 3: Community Engagement and Peer Facilitation**

The peer-led and community interventions were always found to be an implementing and sustaining factor of harm reduction. The research conducted by Shelton *et al.* (2023) established that the student and peer educator programs improved the naloxone uptake and overdose preparedness among rural campuses. On the same note,

grassroots organizations, particularly those based on lived experience, were essential in creating acceptance and decreasing stigma (Damschroder, 2022). Mutual aid organizations working in the tribal areas and rural Appalachia succeeded in creating an openness to local trust to deliver harm reduction resources through a clandestine and effective way. Collaborations with the local institutions like libraries, churches and food banks were also discovered to enhance the visibility of the programs. Placement of naloxone kits during wider health outreach activities enhanced the access to those residents who would otherwise not visit health department offices because of stigma (Jindra, 2025). The community-based participatory research (CBPR) frameworks were used to enable adaptation of the program, whereby the implementation would be based on the local norms and values as well as the preferences of the local community when it comes to communication (Peters *et al.*, 2015).

### **Theme 4: Equity and Cultural Responsiveness**

Equity also became a challenge and a field of increased innovation. Although there is an increase in access to harm reduction resources, minority and marginalized groups still experience a disproportionate hindrance. In rural environments, Black and Indigenous peoples said that they were underrepresented within program leadership and evaluation (Walters *et al.*, 2023).

The programs that were successful incorporated culturally responsive elements, such as employing indigenous healing frameworks, bilingual outreach, and partnership with faith leaders. Jindra (2025) identified the tribal colleges of the Great Plains as the models of culturally-based harm reduction based on integrating public health education with native wellness practices.

Intersectional analysis also indicated gender peculiar differences. In other words, rural female patients, particularly mothers, usually shunned harm reduction care because of the fear of child welfare intervention or being convicted (Thakarar *et al.*, 2022). This highlights the importance of harm reduction programs that accommodate gendered stigmas and confidentiality issues.

### **Theme 5: Intersectoral Collaboration and Innovation.**

This subject highlights the enablers concerning the cross-sector collaboration and digital innovation. Since 2020, the partnerships between the academic institutions and local NGOs and the local agencies



of the health departments have expanded the scope of harm reduction (Akiba *et al.*, 2024). COVID-19 extended the scope of telehealth application and virtual education that became useful in scaling diverse populations that are geographically diffused to undertake overdose prevention training (Shelton *et al.*, 2023). This is evidenced by the case of Oregon universities and Washington universities that had to resort to the virtual learning modules of the naloxone training to reach the rural students, who could not have access to face-to-face training (Katz *et al.*, 2025).

The cross-sector task forces were especially beneficial in ensuring the local law enforcement was in touch with healthcare service providers and community advocates working toward the common harm reduction models (Montaque *et al.*, 2022). These alliances amplified the funding sources and policy suitability/appropriateness of the programs.

Mobile harm reduction unit, vending machine to sell naloxone, and community pharmacy partnerships are other examples of innovations that could be used in underserved areas in the future (Hall, 2024).

## DISCUSSION

This scoping review presents a complicated terrain of obstacles and enablers that inform the process of harm reduction in rural or underserved communities of the U.S. The results indicate that harm reduction is effective in structural preparedness, cultural fit and collaborative governance. It shows that harm reduction should be considered as a social equity practice, as well as a public health intervention.

### Structural and Resources Barriers.

The greatest impediment to the implementation of harm reduction is structural inequities. Numerous rural populations are forced to live in the conditions of permanent underfunding, labor deficit, and insufficient medical facilities (Montaque *et al.*, 2022; Jindra, 2025). Temporary grants usually support programs, which means that they have little capacity to carry on with the program after the expiry of the funding program.

This instability obstructs the process of staffing, supply chains, and program evaluation, compromising scalability and the long-term sustainability. The inner setting domain is the domain of the CFIR framework (Damschroder *et al.*, 2009) through which the lack of resources and conflicting priorities in institutions limits

innovation. In addition, the absence of infrastructural outreach and telehealth-based overdose prevention is hampered by infrastructural deficits like the lack of broadband (Hall, 2024). Legal uncertainty on syringe service programs (SSPs) and fentanyl test strips further complicates the situation, particularly when a state still has a position to categorize harm reduction material as paraphernalia (Johnson *et al.*, 2025).

In order to mitigate these challenges, the policies should aim at institutionalizing the harm reduction via unidirectional funding sources, workforce training, and provision rural infrastructures. To ensure that the funding priorities of the state health agencies are aligned to the identified needs of the communities and accountability frameworks are put in place, so as to avoid any disruption of services.

### Stigma, Policy resistance and Cultural Mistrust.

Stigma has a significant social role of limiting participation and support in policies. It manifests itself in the form of shame-stigmatized, moral judgement, and bureaucratic or hesitation at the individual, community, and institutional levels, respectively (Thakrar *et al.*, 2022). In the majority of conservative rural settings, harm reduction is regarded as encouraging substance use rather than preventing death and illness. This still propagates what academicians call moral governance. Moral governance is a policy environment that integrates morality and the decision-making in the field of public health (Montaque *et al.*, 2022). Stigma is a situational determinant in the context of a Health Equity Implementation Framework reinforcing exclusion and mistrust (Woodward *et al.*, 2019). In particular, the minority groups already have a reason to suspect the surveillance or criminalization-related systems (Walters *et al.*, 2023). The mitigation strategies include the training of the providers on the basis of the trauma, education through provider training campaigns, and the communal story change through community-driven social initiatives. The legitimization of harm reduction is achieved when local champions, religious leaders, educators or those who have experienced harm publicly endorse it and is legitimized in the local systems of values. Sustaining policy advocacy is also very necessary. The changes to be made to eradicate the institutional barrier include transforming the punitive paraphernalia law and creating evidence-based overdose prevention law using SAMHSA Overdose Prevention Strategy

#### (2021).4.3 Community Engagement and Peer Facilitation.

The involvement of the community came in as a revolutionary facilitator. Research has always shown that harm reduction is better when communities are consulted, have co-designed and co-govern programs (Shelton *et al.*, 2023). Community-based participatory research (CBPR) schemes are a good representation of ensuring local relevance and legitimacy (Mathias *et al.*, 2025). Programs that are peer-led, more so those that are peer-led by individuals with lived experience have a high trust and retention rate. Indicatively, naloxone literacy and decreased stigma at rural college campuses were enhanced as peer educators incorporated overdose training into the student health events (Shelton *et al.*, 2023). Secondly, non-governmental mutual-aid organizations operating in the Appalachia region were able to provide supplies and education to areas that lacked official assistance (Jindra, 2025). The data conforms to the idea of cosmopolitanism outside collaborations of the implementation theory leading to exchange of ideas and legitimacy (Peters *et al.*, 2015). Peer and community partnerships, thus, are cultural brokers and working foundations of rural harm reduction. To maintain interest, funders are advised to identify peer educators as key public health practitioners and offer training, allowances and incorporation into county health offices.

#### **Equity and Cultural Responsiveness.**

Equity became a hindrance and an indispensable base to be implemented. The rural Black, Indigenous, and Hispanic people experience added layers of difficulty because of systemic racism, geographic isolation, and neglect of policies (Walters *et al.*, 2023).

The culturally responsive harm reduction incorporates the local traditions, languages, and leadership frameworks. Specifically, the indigenous communities have developed culturally based models that combine traditional wellness with harm reduction (Jindra, 2025). The examples of such programs represent the cultural adaptation, which is an implementation principle that increases acceptability and sustainability.

There is also gender inequity: in rural areas, the women and, in particular, the mothers tend to shun the harm reduction services in fear of being approached by the child welfare departments (Thakarar *et al.*, 2022). Such intersectional

vulnerabilities can be managed by discrete access to services, confidentiality, and incorporation into the maternal health programs. Equity requires the institutionalization of equity through Equity Impact Assessments in any harm reduction evaluations to make sure that the interventions decrease inequities as opposed to increasing them. To diversify the workforce and increase the representation of leaders, partnerships with minority-serving institutions and tribal colleges may be used as well. One of the key implementation principles is equity, and therefore, harm reduction cannot fulfill its promise in the form of social health, unless the issue of historical marginalization is addressed. Researchers highlighted the fact that harm reduction needs to shift off of universal paradigms to equity-based application based on community co-design and cultural humility (WHO, 2023).

#### **Intersectoral Collaboration and Innovation.**

The involvement of cross-sectoral and technological innovations is a significant driver of change. Since 2020, local NGOs, academic institutions, and public health departments have collaborated more and more in providing multi-site harm reduction programs (Akiba *et al.*, 2024; Hall, 2024).

The partnerships contribute to diversity in funding, coherence in policy, and legitimacy, which are the main aspects of the process and outer setting domains of CFIR. The digital innovation also expanded to the telehealth, virtual training modules, and mobile distribution units that were developed as affordable solutions in the COVID-19 pandemic (Damschroder, 2022).

Nonetheless, the rural broadband disparities persist in creating impediments (Hall, 2024). A sustainable innovation therefore necessitates simultaneous investment in infrastructure. This will be achieved by ensuring that professionalization and normalization of the practices will be instituted in the long term by including harm reduction competencies in healthcare training and continuing education (Johnson *et al.*, 2025). Institutionalization of intersectoral partnerships is needed. Innovative approaches to incorporate harm reduction as a proactive instead of a reactive role in ensuring community health through joint task forces that combine health departments, universities, and law enforcement can illustrate how shared governance can be applied to reinvent harm reduction as a

strategic rather than a reactive role in ensuring community health.

### Policy and Practice Implications

The evidence points to actionable strategies for policymakers and practitioners. Institutionalize harm reduction within public health and education systems by embedding it into funding mechanisms and accreditation standards. Strengthen local leadership through technical assistance and training, enabling rural organizations to manage grants and adapt programs independently. Normalize harm reduction messaging to reduce stigma and align community narratives with evidence-based public health principles. Prioritize equity funding for minority-serving and tribal institutions to correct historical underinvestment in harm reduction infrastructure. Leverage technology to deliver scalable, low-cost interventions while ensuring digital inclusion. Policy coherence across federal, state, and institutional levels is essential. Without consistent support, rural programs will continue to rely on short-term funding and volunteer labor, undermining sustainability.

### Integrating Harm Reduction into the Broader Public Health Ecosystem

The findings underscore that harm reduction must be reframed not merely as an emergency response but as a long-term public health system function. Integration into primary care, behavioral health, and higher education represents the next frontier. Incorporating harm reduction within the continuum of care from prevention to recovery ensures sustainability and normalization. Institutions should also collect longitudinal data to evaluate outcomes and justify funding through measurable impacts on overdose rates, healthcare utilization, and community wellbeing. As national policies evolve, rural implementation should be guided by the principles of equity, empowerment, and partnership. The next decade offers an opportunity to transform harm reduction into a durable pillar of rural health equity.

## FUTURE DIRECTIONS AND RESEARCH GAPS

Although progress in harm reduction has accelerated across the United States since 2020, significant gaps persist in research, policy alignment, and sustainable implementation, especially within rural and underserved communities. Future studies must center on equity, sustainability, and evidence-based governance to

ensure harm reduction efforts are effective and inclusive.

### Strengthening Evaluation and Methodology

Most studies are descriptive and lack robust outcome evaluation (Johnson *et al.*, 2025). Future research should employ implementation science frameworks such as hybrid effectiveness-implementation trials and realist evaluations to assess process and impact. Standardized metrics and cost-effectiveness analyses are critical to demonstrate sustainability and inform long-term funding (Peters *et al.*, 2015; Jindra, 2025).

### Advancing Equity and Cultural Responsiveness

Research should integrate intersectional perspectives related to race, gender, and geography (Walters *et al.*, 2023). Community-based participatory research (CBPR) approaches that empower Black, Indigenous, Hispanic, and LGBTQ+ communities are critical for designing culturally grounded programs. Incorporating Equity Impact Assessments and collaborating with minority-serving institutions and tribal colleges can help mitigate structural inequities and strengthen local leadership (WHO, 2023; Jindra, 2025).

### Policy Reform and Governance Alignment

Legal and regulatory inconsistencies, especially where harm reduction tools remain criminalized, undermine implementation (Thakrar *et al.*, 2022). Future policy research should map state-level laws, identify liability barriers, and evaluate the effects of federal initiatives like SAMHSA's Overdose Prevention Strategy (SAMHSA, 2021). Comparative policy studies can highlight best practices for coherent, evidence-based governance.

### Building Capacity and Workforce Development

Sustainable harm reduction requires investment in human capital. Future work should focus on developing curricula, professional training, and peer-education frameworks that equip rural health and education professionals to lead harm reduction initiatives (Montaque *et al.*, 2022; Shelton *et al.*, 2023). Integrating harm reduction into academic and clinical education will reduce dependence on short-term grants and volunteer labor (Hall, 2024).

### Digital Innovation and Access

Telehealth and mobile technologies can extend harm reduction services to remote populations, but more evidence is needed on their effectiveness and accessibility (Katz, 2025). Research should examine broadband disparities, user-centered

design, and confidentiality issues to ensure equitable digital inclusion (Hall, 2024).

### Sustainability and Funding Innovation

Long-term viability depends on embedding harm reduction within institutional budgets and policy mandates rather than relying on temporary funding (Jindra, 2025). Future studies should evaluate cross-sector partnerships, Medicaid-based reimbursement, and value-based care frameworks as mechanisms for financial stability.

## CONCLUSION

This scoping review synthesized evidence from studies examining the barriers and facilitators to implementing harm reduction programs in rural and underserved U.S. communities. The findings demonstrate that while harm reduction has gained broader policy recognition, implementation remains fragmented and inequitable across geographic and demographic lines.

Structural barriers, including funding limitations, workforce shortages, and restrictive policies, continue to hinder program sustainability. These challenges are compounded by sociocultural stigma and political resistance, which frame harm reduction as controversial rather than evidence-based. Such conditions have created uneven access to lifesaving interventions like naloxone distribution, fentanyl testing, and syringe service programs in rural regions. However, this research also identifies significant facilitators of successful implementation. Community-based partnerships, peer-led initiatives, and cross-sector collaborations have proven effective in enhancing program reach and sustainability. Digital innovation through telehealth and virtual education has expanded access in geographically isolated areas. Moreover, culturally responsive and equity-centered frameworks have demonstrated potential to improve trust and participation among Black, Indigenous, and other minority communities.

Integrating harm reduction into rural health systems, higher education, and community wellness initiatives is critical to addressing overdose inequities and ensuring long-term resilience. This requires multi-level coordination among policymakers, public health practitioners, and academic institutions. At the policy level, states should align regulations with federal harm reduction guidance to eliminate criminalization barriers and ensure consistent funding streams. At the institutional level, colleges, health departments, and rural clinics should embed harm

reduction within standard service offerings and staff training programs. At the community level, programs must prioritize participatory design, representation of marginalized voices, and cultural adaptation to ensure sustained engagement and legitimacy.

This review shows that the future of harm reduction in rural America hinges on equity, collaboration, and long-term sustainability. Strengthening inclusive leadership, expanding stable funding, and integrating harm reduction education can help close gaps in access and outcomes. When implemented with fairness and community partnership, harm reduction not only prevents overdose deaths but also enhances the health, dignity, and resilience of the communities most affected.

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